

BOARD OF DAVIS COUNTY COMMISSIONERS MINUTES

Board of Davis County Commissioners - Regular Meeting Minutes Tuesday, July 29, 2025

The Board of Davis County Commissioners met for their regularly scheduled meeting at 10:00 AM on July 29, 2025, in room 303 of the Davis County Administration Building, 61 South Main Street, Farmington, Utah. Required legal notice of this meeting was given.

All documents from this meeting are on file in the Davis County Clerk’s Office. The agenda for this meeting is incorporated into the minutes as item headers.

Following the approved Davis County policy, artificial intelligence (AI) was utilized in the preliminary creation of these minutes. The final minutes were edited and completed by Davis County Clerk's Office staff.

PRESENT

Davis County Commission Chair Lorene Kamalu
Davis County Commission Vice Chair John Crofts
Clerk Brian McKenzie

EXCUSED

Davis County Commissioner Bob Stevenson

PLEDGE OF ALLEGIANCE

The meeting convened at 10:00 AM, and Lisa Roskelley, District Director for Congressman Blake Moore's Ogden Office, led the Pledge of Allegiance.

PUBLIC COMMENTS

Congressman Blake Moore acknowledged his staff, particularly Lisa Roskelley. He mentioned returning home on Saturday after attending several Ways and Means Committee field hearings out West. He said he looks forward to spending most of August in the Mountain Time zone, which is typical for him, allowing for more local engagement.

Congressman Moore discussed his last six months, describing them as "incredibly busy." He attributed this to his involvement with what is being called the "Big Beautiful Bill." He explained that the Ways and Means Committee (handling taxes) and the Budget Committee (setting parameters) were primarily responsible for this legislation. He emphasized the significant amount of time he spent finalizing this work and said he wants to ensure constituents, individuals, and businesses understand the upcoming changes.

Congressman Moore then discussed Hill Air Force Base (HAFB), underscoring its importance as a major installment. He acknowledged the efforts of Utah's senators and Congresswoman Celeste Malloy, who shares half of Davis County with him, as well as former Congressman Christ Stewart, as champions for the base. Congressman Moore detailed HAFB's crucial role in sustaining fighter jets, particularly the F-16 and F-35. He shared a success story regarding the F-16 maintenance backlog, which had been as high as 25 jets waiting to get back into operation. General Bell, Commander of the 75th Air Base Wing, and HAFB successfully streamlined operations, addressing infrastructure issues, and reduced the backlog to just one jet over a couple of years. The lessons learned are now being applied to the F-35 backlog. Congressman Moore explained his office's involvement in securing funding for HAFB. He mentioned a significant request that was unexpectedly accepted and finalized a couple of months prior through the Military Construction (MilCon-VA) portion of the budget. This funding will lead to a major expansion of portions of the hangars at the base. He praised the military professionals at HAFB, noting their desire to be stationed here despite housing challenges. He highlighted the community's crucial role in supporting airmen and women through fundraisers, social events, and a strong sense of inclusion, which significantly contributes to the base's strength. He also emphasized HAFB's central role in deployments requiring air power.

Congressman Moore elaborated on the "Big Beautiful Bill." He encouraged attendees to reach out to his office with any questions. He stated that his Ways and Means Committee handled the vast majority of the tax portion. The bill made tax policies that had been in effect since 2017, which were set to expire, permanent. This avoided a significant tax increase for companies and families. He provided the example of the Child Tax Credit, which was \$1,000 before 2017, increased to \$2,000 in 2017, and was set to revert to \$1,000. The new bill made the \$2,000 [maximum] credit permanent, while increasing it to \$2,200, and tied it to inflation for future incremental increases, benefiting working families. He clarified that this credit is capped by income, disproving the "giveaway to billionaires" fallacy. Other core tax policies were also made permanent, providing confidence to families and stability to businesses. He also mentioned new tax policies, such as no tax on overtime, tips, and special relief to seniors, are set for a four-year evaluation period before potential permanence. He explained that making tax rates competitive, like lowering the Foreign-Derived Intangible Income (FDII) rate, encourages repatriation of revenue and stimulates investment, countering the idea that lower rates always lead to less revenue.

Congressman Moore highlighted that his colleague, Celeste Malloy, was able to secure a position on the Appropriations Committee. He noted his role on the steering committee in supporting her appointment, emphasizing the importance of her position for Davis County and Hill Air Force Base, as appropriations ultimately decide funding. He mentioned that Chris Stewart was previously on the defense side of this committee, making it a good "tag team" effort to keep Davis County in focus.

He concluded by thanking everyone for the opportunity to speak and reiterated that his office, including Lisa at the Ogden office, is available to assist with issues with passports or federal agencies such as Social Security or the IRS.

RECOGNITION, PRESENTATION, AND INFORMATIONAL ITEMS

1 #2025-907. A Presentation by the Davis County Sheriff to Provide Additional Context and Information About Contract #2025-0863, Regarding a Competency Restoration Unit (CRU) to be Located at the Davis County Jail (DCJ) - recommended by Kelly Sparks, Davis County Sheriff, Sheriff's Office

Sheriff Kelly Sparks began by acknowledging the prior week's approval of an agreement between the Sheriff's Office and the Utah State Hospital to establish a Competency Restoration Unit inside the jail [see contract #2025-0863], and the request made for him to return to the Commission and provide additional details and context regarding that agreement. He clarified that the agreement does not require the Sheriff's Office to hire additional staff.

Sheriff Sparks outlined long-standing challenges related to competency. When individuals are arrested, they are brought to the jail and placed in the County's custody to await trial. If the court finds an individual is not mentally competent to stand trial, they are ordered to the State Hospital for treatment to restore their competency. However, due to limited resources at the State Hospital, there's often a 3 to 6-month wait for a bed. During this period, these individuals are "languishing" in jail in a "disregulated mental health state." This not only presents a humanitarian concern but also creates substantial management issues, consuming staff time, physical health resources, mental health counselor time, and creating a liability for the County. The second issue arises after individuals return from the State Hospital. Without the ability to continue the treatment regime of the State Hospital, they often degrade and may become incompetent again before reaching their trial date. This creates a difficult cycle, with extreme cases taking years to resolve. After working for years to find a solution, the Sheriff's Office concluded that on-site CRU within the jail was the best solution to get trials concluded, serve justice, and allow individuals to get their lives back on track.

The Sheriff's Office had been developing a proposal for a County-funded CRU in the jail when they discovered the State Hospital needed to relocate its existing unit from the Salt Lake County jail. This discovery led to a cooperative agreement that benefits both parties. Under this new arrangement, Davis County avoids the expense of funding its own unit and hiring specialized personnel such as psychiatrists, psychologists, and therapists. Instead, the State Hospital will operate its CRU within the Davis County Jail. This provides in-house competency restoration for Davis County inmates while offering contracted beds to the State Hospital for patients from other counties. The agreement also brings financial benefits to Davis County, with the State Hospital paying a contracted rate significantly higher than those paid by the U.S. Marshall Service or the State Prison for contracted beds. This partnership will bring over \$1.4 million annually into the County's general revenue each year. Moreover, Davis County inmates will receive priority for treatment, ensuring that some of the most difficult inmates will receive more immediate, consistent, and effective care. While some office

space reconfiguration within the jail will be necessary, the State will reimburse remodeling costs. The agreement does not require an increase in corrections deputies; the jail simply needs to maintain the same level of security in the areas utilized by the State Hospital.

Despite the agreement not mandating new hires, Sheriff Sparks acknowledged the increased workload for deputies assigned to the unit during the daytime hours. This includes a greater need for scheduling and moving inmates for individual and group therapy, leading to more frequent interactions with those inmates. He underscored that the Davis County Jail is already understaffed due to being compelled to give up a large number of deputy positions a couple of years ago, and many of those positions have not been restored. Overtime required to operate the jail is very high, and personnel are already feeling the strain of a heavy workload. However, Sheriff Sparks emphasized the importance of the program's success to the Sheriff's Office, the courts, prosecutors, defense attorneys, and the individuals and families involved. He expressed confidence in the State Hospital professionals but stressed the need for the Sheriff's Office to provide support. The Sheriff's Office is a partner in improving the quality of life in Davis County and ensuring effective criminal justice administration. Deputies who interact with inmates in treatment have a big impact on the inmates' success. To this end, Sheriff Sparks announced his intention to request additional deputies in the next year's budget for the Correctional Facility. With that, he will ask for two deputies to be trained and dedicated to working with the CRU. These two deputies would support the program, assist inmates, and coordinate movement for treatment and therapy classes, thereby contributing significantly to the program's success. For context, Sheriff Sparks said the combined annual wages for the two deputies would be approximately \$145,000.00, which is less than 10% of the annual revenue to be brought in by the program.

Todd Utzinger, Legal Defender Coordinator, highlighted the impact of waiting times and the loss of competency status, which not only delays trials but also prevents individuals from entering plea agreements, bringing the entire case to a halt. He touched on the difficulties faced by victims, who may feel the justice system is being manipulated, as well as defendants who are struggling with mental health issues and need to be treated differently for safety reasons due to violent or unpredictable behavior. From a defense perspective, Todd emphasized the humanitarian aspect, noting that the criminal justice population, particularly those with mental health issues, is "one of the most underserved" in the state and country. He praised the agreement as a "huge win for Davis County," acknowledging the State Hospital's excellent work and Sheriff Sparks's efforts in creating the partnership. He highlighted practical benefits, such as reduced travel time for defenders visiting clients and decreased transportation needs for court hearings. Todd endorsed the request for two special deputies, recognizing the unique needs of this population.

Sheriff Sparks reiterated that the reason for doing this program is not financial, but rather it's the best possible solution to a very vexing legal mental health problem. It's the right thing to do.

Commissioner Crofts publicly commended Sheriff Sparks for his leadership and for presenting solutions to problems. He publicly stated his appreciation for the Sheriff's efforts regarding the County's budget "stress test," especially in light of sacrifices already made by the Sheriff's Office. Public safety is important, he said, noting that he voted to support the CRU contract and thinks it's a good move for the County.

Commissioner Kamalu spoke about the Criminal Justice Coordinating Council, which Davis County implemented in 2019, before it was State law. She emphasized the "system" in criminal justice. She also spoke about the many community partners who desire to help with re-entry programs at the jail, to help inmates leave better than they came in, and the Sheriff's wish to have enough deputies to facilitate re-entry programs. She indicated her belief that these types of programs are wise investments to counter the issues of recidivism, and said she stands behind the Sheriff's Office getting what is needed for their important work.

BUSINESS/ACTION

ATTORNEY'S OFFICE

- 2
- #2025-852. Ratification of an Agreement and Certified Assurances and Grant Conditions with the Utah Office for Victims of Crime for the Davis County Children's Justice Center's Victims of Crime Act (VOCA) 2025-2027 Grant - recommended by Julie Stephenson, Children's Justice Center Director, Attorney's Office

Financial Information:

- Type: Receivable
- Amount: \$64,262.99

Terms:

- Beginning Date: 07/01/2025
- Ending Date: 06/30/2027

Director Stephenson announced that the Children's Justice Center (CJC) received the Victims of Crime Act (VOCA) grant, covering the period from 2025 to 2027. It is a two-year award totaling \$64,262.99, with an annual breakdown of \$32,131.50 for the first year and \$32,131.49 for the second. Federal VOCA funding has been uncertain, and Davis County's CJC has relied on those funds for over 20 years. A crucial aspect of the VOCA funds, Director Stephenson explained, is a mandated percentage reserved for organizations that serve children who have experienced sexual abuse. This provision allows Davis County's CJC to focus resources on providing essential services and aiding in the recovery of child sexual abuse victims. These funds are primarily allocated to cover a certain percentage of the victim coordinator's hours and some supplies.

Director Stephenson presented the grant award conditions and certified assurances for ratification. She noted that Commissioner Kamlu, who is part of the CJC's advisory board and acts as their Commission liaison, had already thoroughly reviewed and signed these documents.

Commissioner Kamalu asked Director Stephenson if she had met with Congressman Moore during her trip to Washington, D.C. Director Stephenson said she had not, but planned to return to Washington, D.C. next June for leadership meetings. Commissioner Kamalu praised the CJC's multidisciplinary team, which supports survivors with services in one location. The Commissioner acknowledged Director Stephenson's efforts to secure the VOCA funding, noting that the funding is often at risk. She encouraged future collaboration between Director Stephenson and Congressman Moore's office.

VOTING:

Motion to Approve Item 2: John Crofts. Second: Lorene Kamalu. All present voted aye.

CLERK'S OFFICE

- 3
- #2025-901. Approval of an Order Calling a Special Meeting of the Board of Davis County Commissioners: A Special Meeting to Discuss Community Services - recommended by Brian McKenzie, Clerk, Clerk's Office

Financial Information: N/A

Terms: N/A

Clerk McKenzine explained that the meeting is special because it is outside the Commissioners' regularly scheduled meetings. The meeting will be held at 11 AM on August 12, 2025, at the County Administration Building. The purpose of the meeting is to discuss community services.

VOTING:

Motion to Approve Item 3: Lorene Kamalu. Second: John Crofts. All present voted aye.

HEALTH

- 4
- #2025-889. Approval of an Agreement with the Utah Department of Environmental Quality for Contracted Used Oil Services - recommended by Brian Hatch, Director, Health - Environmental

Financial Information:

- Type: Receivable
- Amount: \$12,315.00

Terms:

- Beginning Date: 07/01/2025
- Ending Date: 06/30/2026

5 **#2025-890. Approval of an Agreement with Colington Consulting for Health Insurance Portability and Accountability Act (HIPAA) Compliance Services** - *recommended by Brian Hatch, Director, Health - Admin*

Financial Information:	Terms:
• Type: Payable • Amount: \$16,000.00	• Beginning Date: 07/29/2025 • Ending Date: 07/29/2026

Director Hatch explained that the Health Department is in the process of taking another look at the rules and ensuring compliance regarding private information around HIPPA.

VOTING:
Motion to Approve Items 4-5: John Crofts. Second: Lorene Kamalu. All present voted aye.

HUMAN RESOURCES

6 **#2025-892. Approval of a Group Insurance Application with Reliastar Life Insurance Co. for Revisions to Davis County's VOYA Benefits Plans** - *recommended by Ric Higbee, Deputy Director, Human Resources*

Financial Information:	Terms:
• Type: Employee Paid/Pass-Through • Amount: \$0.00	• Beginning Date: 01/01/2026 • Ending Date: N/A

Deputy Director Higbee said the VOYA benefits are voluntary benefits for hospitalization coverage, accident coverage, and critical illness. The insurance company approached the County with an offer to enhance the benefit starting in January of next year. Approval of this form for the application will get the process started. A contract will come before the Commission for final approval in a couple of months. Because VOYA benefits are for voluntary plans that employees pay for, there's no cost to the County.

VOTING:
Motion to Approve Item 6: John Crofts. Second: Lorene Kamalu. All present voted aye.

PUBLIC WORKS

7 **#2025-884. Approval of an Agreement with Mountain Crane Service, LLC for Pipe Lifting Services on the 2050 E. Project** - *recommended by Adam Wright, Director, Public Works*

Financial Information:	Terms:
• Type: Payable • Amount: \$10,588.00	• Beginning Date: 07/22/2025 • Ending Date: 12/31/2025

The agreement with Mountain Crane is for a culvert Public Works is placing at 2050 East. Mountain Crane will be there to place the pipe on Thursday.

8 **#RES 2025-19. Approval of a Resolution with West Point City for an Interlocal Cooperation Agreement** - *recommended by Adam Wright, Director, Public Works*

Financial Information:	Terms:
• Type: Payable • Amount: \$164,000.00	• Beginning Date: 07/29/2025 • Ending Date: 12/31/2025

Director Wright said West Point is experiencing a lot of growth, so 700 South is being widened. The County has a jurisdictional drain next to that road and has talked about enclosing it. This road project presented an opportunity for the County to contribute to that project and enclose the drain.

VOTING:
Motion to Approve Items 7-8: John Crofts. Second: Lorene Kamalu. All present voted aye.

CONSENT ITEMS

Commissioner Kamalu commented that there were several consent items related to the County's Western Sports Park (WSP), even though the official grand opening hasn't happened yet. She explained that the WSP is a way to take funds that are restricted for tourism and have something that will help bring revenues and opportunities to the County. Commissioner Kamalu said Farmington City is very excited, but residents in all 15 cities in the County will benefit. One of the consent items she pointed out was the agreement with PrimeTime Sports+Bigfoot Hoops for a basketball tournament.

Before voting on the consent items, Commissioner Crofts said he wanted to ask the attorney whether Item 13 had been reviewed and gone through the approval process. He was informed by Commissioner Kamalu that it had.

- 9
 #2025-855. Approval of Library Quarterly Donations for April–June 2025
- recommended by Joshua Johnson, Director, Library

Financial Information:	Terms:
- Type: Receivable - Amount: \$1,783.50	- Beginning Date: 04/01/2025 - Ending Date: 06/30/2025

- 10
 #2025-856. Approval of a Summary of Library Low Dollar Contracts
- recommended by Joshua Johnson, Director, Library

Financial Information:	Terms:
- Type: Payable - Amount: \$4,445.00	- Beginning Date: 06/01/2025 - Ending Date: 09/10/2025

- 11
 #2025-875. Approval of an Agreement with Black Diamond Gymnastics and Sports Center for 2026 Xcel Gymnastic Championships
- recommended by Kent Andersen, Director, Community & Economic Development - Western Sports Park

Financial Information:	Terms:
- Type: Receivable - Amount: \$10,325.00	- Beginning Date: 03/26/2026 - Ending Date: 03/28/2026

- 12
 #2025-891. Approval of an Agreement with PrimeTime Sports+Bigfoot Hoops for a Basketball Tournament
- recommended by Kent Andersen, Director, Community & Economic Development - Western Sports Park

Financial Information:	Terms:
- Type: Receivable - Amount: \$4,259.06	- Beginning Date: 10/25/2025 - Ending Date: 10/25/2025

- 13
 #2025-905. Notice of Intent to Engage in Contract Negotiations for the Emergency Operations Center Furniture Request for Proposal (RFP)
- recommended by Scott Parke, County Controller, Controller's Office

VOTING:

Motion to Approve Items 9-13: Lorene Kamalu. Second: John Crofts. All present voted aye.

VOTING:

Motion to recess to Board of Equalization: Lorene Kamalu. Second: John Crofts. All present voted aye.

BOARD OF EQUALIZATION

14 **#2025-188. Property Tax Register 07-29-2025** - recommended by Sulika Laulu, Tax Administration Manager, Tax Administration

The Property Tax Register for 07/29/2025 was presented and contained the following: Controller’s Adjustments consisting of Corrections, and Assessor’s Adjustments consisting of Corrections. This record is maintained by the Davis County Controller as the Clerk of the Board of Equalization.

VOTING:
Motion to Approve Item 14: Lorene Kamalu. Second: John Crofts. All present voted aye.

VOTING:
Motion to reconvene Commission Meeting: Lorene Kamalu. Second: John Crofts. All present voted aye.

CLOSING REMARKS

Commissioner Crofts commented that the Commission conducted one evening meeting per month, on a trial basis, in April, May, June, and July. He described the evening meetings as having "a lot of success and a lot of engagement from our citizens." He noted that typically not many people from the public attend Commission Meetings, but the evening sessions offered "a step towards transparency and having the community have the opportunity to come and meet the Commissioners and talk to other elected officials." He emphasized it was a good opportunity for working families and people who are busy throughout the day to come to Commission Meetings and interact. He expressed his hope that the Commission would consider extending monthly evening meetings. If not, he suggested reserving a half-hour before Regular Commission Meetings, weekly, for Commissioners to engage with the public. He stressed the importance of providing as many opportunities as possible for the public to engage with their elected officials. He affirmed his "100% support of continuing this and making it a long-term tradition for Davis County to at least have one public meeting a month" in the evening. Commissioner Crofts commended Representative Moore's office for their successful town halls, including a virtual one with over 14,000 people attending. He stressed the importance of all public officials being as transparent as possible. Commissioner Crofts said he plans to announce a town hall next week to discuss transparency and more ways to have public outreach, concluding that the four evening meetings were very helpful and a "great opportunity for people to engage with the County."

Commissioner Kamalu shared her excitement about receiving her ballot in the mail, reminding everyone that "local government impacts us more than any other level of government." She encouraged everyone to utilize their mail-in ballots as they provide time to reach out to candidates, ask them questions, and take a look at the information they provide. She highlighted davisvotes.com [which was recently updated to daviscountyelectionsutah.gov] as a valuable resource with information for every city, and links to candidate websites, if the candidate provided information. Directly reaching out to candidates can offer valuable insight into their responsiveness, style, and motivations for running, she said. Commissioner Kamalu emphasized the importance of primary elections in cities, but noted that not all cities have enough candidates to hold a primary this year. She provided an example from Kaysville, where a primary was announced and then a candidate withdrew from the race; as a result, Kaysville residents who received a ballot do not need to submit that ballot. She concluded by stressing that primaries are important and thanked the Clerk's Office for their "really good work and making it so transparent."

MEETING ADJOURNED

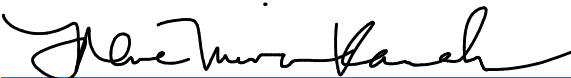
The meeting adjourned at 10:53 AM.



Minutes Prepared by:
Becky R. Wright
Deputy Clerk


Brian McKenzie (Aug 19, 2025 11:07:10 MDT)
Brian McKenzie
Davis County Clerk

Minutes Approved on:
08/19/2025


Lorene Miner Kamalu (Aug 19, 2025 11:03:32 MDT)
Lorene Miner Kamalu
Commission Chair